



Republic of  
Kosovo Government

**LUXEMBOURG**  
**AID & DEVELOPMENT**



# LUXEMBOURG DEVELOPMENT COOPERATION IN KOSOVO



## AREA OF CONCENTRATION

- Luxembourg Development Cooperation areas of operation
- ★ Embassy of the Grand Duchy of Luxembourg in Pristina, Kosovo



Luxembourg opened a Cooperation Office in Pristina shortly after the conflict in 1999. Initially focused on humanitarian aid and reconstruction, Luxembourg shifted to long-term development cooperation programmes starting in 2001. The Grand-Duchy was among the first countries to recognize Kosovo's independence on February 21, 2008. The first General Cooperation Agreement was signed in April 2013, defining common priority intervention areas.

Luxembourg's third bilateral agreement and memorandum of understanding with Kosovo, signed on July 21, 2022, covers the period 2023-2025 with an indicative budget of EUR35 million. This agreement emphasizes health, energy transition and climate mitigation, vocational training, inclusive and sustainable growth, and civil society support as key areas of intervention.

Additionally, Luxembourg engages in multilateral cooperation with various UN agencies active in Kosovo: with UNICEF, Luxembourg is funding a child health and early childhood development project and with the UNDP, Luxembourg is supporting a project to promote the creative industries sector in Kosovo. Overall contributions since 1999 exceed EUR100 million, reflecting Luxembourg's commitment to Kosovo's development.

The MoU marks a diversification of Luxembourg's cooperation with Kosovo, enhancing collaboration with both the Kosovar and Luxembourg private and research sectors. This strategic focus aims to address the evolving needs of Kosovo while promoting sustainable development.

Throughout the activities, particular emphasis is placed on human rights, gender equality, climate change mitigation, and the use of digital technologies. Together with its partners, including LuxDev, UN Agencies, NGOs, Luxembourg's Development Cooperation continues to demonstrate its commitment to fostering socio-economic progress in Kosovo.

## HISTORY

Launch of a humanitarian and reconstruction programme in Kosovo after the conflict; establishment of a Development Cooperation Office in Pristina.

Luxembourg's efforts transition to sustainable development cooperation programmes.

The 1st Bilateral Agreement and MoU (2013–2016) are signed, with a dedicated budget of 24 MEUR. The Pristina office is upgraded to an Embassy led by a non-resident ambassador.

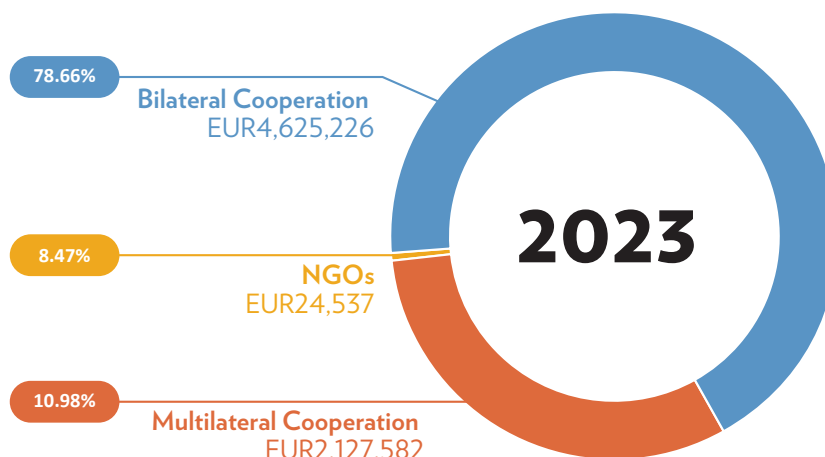
1999

2001

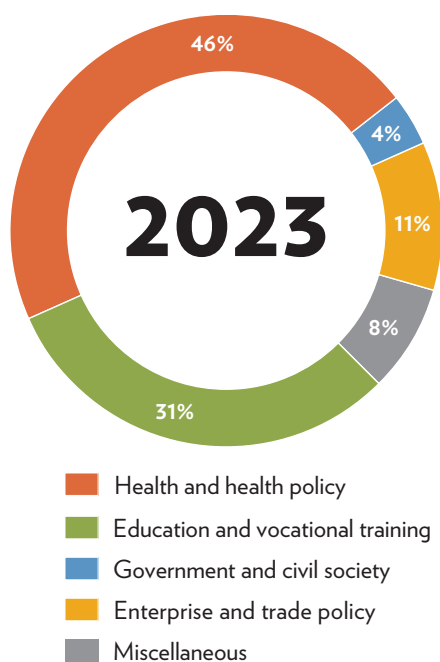
2013

## DISTRIBUTION OF OFFICAL DEVELOPMENT ASSISTANCE (ODA) IN 2023

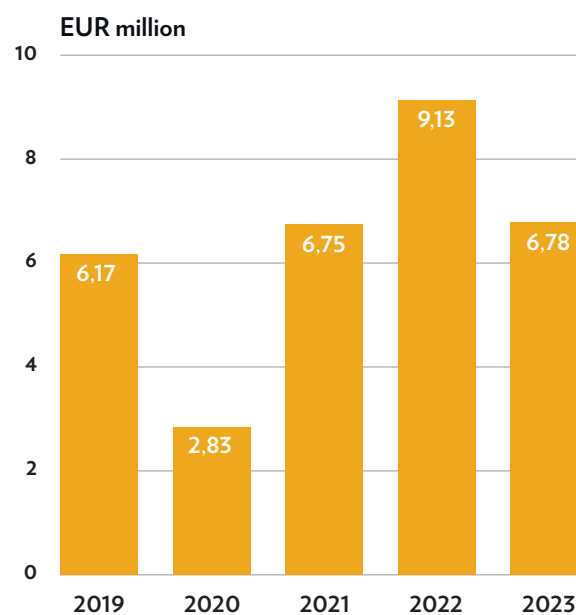
Kosovo 2023: EUR6,78 million



## SECTORAL DISTRIBUTION



## EVOLUTION OF ODA IN KOSOVO



Kosovo's Stabilisation and Association Agreement (SAA) with the European Union comes into force.

April  
2016

The 2nd Bilateral Agreement and MoU for 2017–2022 are signed with an allocated budget of EUR30 million.

October  
2016

The 3rd Bilateral Agreement and MoU are signed, allocating EUR35 million for 2023–2025, aiming towards a more diversified cooperation.

July  
2022





## VOCATIONAL TRAINING AND EDUCATION

In collaboration with Kosovo's Ministry of Education, Science, Technology and Innovation, Luxembourg aims to develop a skilled workforce that promotes Kosovo's economic and social advancement, focusing on youth, women, and vulnerable groups.

Luxembourg's Development Cooperation supports Kosovo's education and vocational training sector, particularly in aligning the Technical Vocational Education and Training (TVET) system with the demands of the evolving job market. This contributes towards developing a skilled workforce in crucial sectors like ICT, health, tourism, and renewable energy.

Luxembourg also promotes lifelong learning as well as reskilling initiatives and fosters cooperation between the University of Pristina and the University of Luxembourg, enhancing doctoral and master's education in ICT research.

Luxembourg's Development Cooperation contributes towards:

- Operationalising two TVET centres – one on ICT and one on Renewable Energy and Energy Efficiency (RE/EE);
- Strengthening research skills in ICT;
- Supporting lifelong learning by developing skills in RE/EE and ICT.



## HEALTH

Luxembourg's Development Cooperation has been a longstanding partner of the Government of Kosovo in its efforts to strengthen the health sector, with a focus on improving healthcare access, quality, governance and reinforcing institutional capacities.

A key area of support is the health sector reform, which Luxembourg facilitates by working closely with the Ministry of Health to improve the planning and management capacities of healthcare institutions.

Additionally, Luxembourg supports early childhood development by partnering with UNICEF to strengthen integrated health and education services. This early intervention helps build a more inclusive system, ensuring marginalised children receive the care needed for their long-term well-being.

Luxembourg's Development Cooperation has worked at the central and regional level by:

- Supporting reforms that increase access to quality services, especially for disadvantaged groups;
- Supporting the construction of medical chambers for doctors;
- Upgrading infrastructure, providing essential medical equipment, and training staff at the General Hospitals of Gjilan and Prizren.



## EUROPEAN INTEGRATION

Luxembourg's Development Cooperation supports Kosovo's European integration through the Human Capacity Development Facility (HCDF). In collaboration with Norway, this initiative strengthens ministries tasked with implementing the Stabilisation and Association Agreement (SAA), the 10-year roadmap for Kosovo's EU integration. The HCDF focuses on nine key chapters of the EU acquis, aiding Kosovo in aligning its policies and legislation with EU standards. Democratic reforms, social and economic development, and legal harmonization are critical for Kosovo to meet its SAA obligations.

Luxembourg's Development Cooperation has contributed towards:

- Progress in legislative reforms;
- Enhancing transparency in public procurement;
- Support for competition policy reform.





## SUSTAINABLE AND INCLUSIVE GROWTH

Luxembourg's commitment to sustainable and inclusive growth in Kosovo includes strategic interventions to enhance economic development, environmental sustainability, and social progress. Initiatives such as the Sovereign Fund for the Republic of Kosovo aim to enhance government finances and attract investment, creating a secure environment for both local and foreign investors. Luxembourg also supports Kosovo's Ministry of Industry, Entrepreneurship, and Trade in fostering innovation within the private sector, by implementing an Innovation Fund and by increasing the value-added in products, services and addressing export barriers.

Together with the Ministry for Internal Affairs, Luxembourg aims to advancing digital transformation in Kosovo, by increasing its cybersecurity capabilities to enhance resilience against cyber threats.

Luxembourg also promotes the adoption of energy efficiency practices and renewable energy sources, aligning with Kosovo's Energy Strategy.

Lastly, together with the UNDP, Luxembourg aims to create an environment conducive to the growth of the creative economy by promoting creativity, innovation and entrepreneurship. Together, these interventions create a comprehensive framework for the sustainable economic growth of Kosovo.

Luxembourg, together with its partners, are contributing towards:

- Setting up the Sovereign Fund and an Innovation Fund for the Republic of Kosovo;
- Capacity building activities in cybersecurity to strengthen the public sector;
- Implementing an e-voting system at the General Assembly of Kosovo;
- Supporting evidence-based policy making and supporting employment opportunities in the creative industries sector;
- Improving the implementation of renewable energy and energy efficiency measures by strengthening public administrations' capacities.



## CIVIL SOCIETY

Luxembourg's Development Cooperation in Kosovo focuses on empowering civil society organisations (CSOs) and enhancing democratic participation. By supporting local CSOs, Luxembourg aims to strengthen their ability to influence legislation, improve public service delivery, and monitor the implementation of policy reforms.

Central to this effort is the commitment to support the Women, Peace, and Security agenda, by amplifying women's participation in peacebuilding and ensuring gender equality. Luxembourg also emphasizes the importance of collaboration between CSOs and the media to uphold democratic values.

Moreover, Luxembourg's support extends to grassroots initiatives, helping communities become more resilient and self-sufficient. This holistic approach not only reinforces the role of civil society in shaping local reforms but also facilitates active citizen engagement in national development strategies.

Luxembourg and its partner civil society organisations, contribute by:

- Supporting income generating activities through grassroot organisations;
- Empowering women and minorities to actively participate in peacebuilding;
- Strengthening the capacities of CSOs through the promotion of entrepreneurship, financial and digital literacy;
- Supporting CSOs promoting media transparency and information integrity in Kosovo.



## ONGOING PROJECTS

### 1. BILATERAL COOPERATION

Title	Execution	Duration	Total Budget EUR
Health in Kosovo Phase II	LuxDev	2016-2025	17,650,000
Technical Assistance in the Context of European Integration	LuxDev	2018-2025	2,000,000
Support to Vocational Education and Training Reform– Phase II	LuxDev	2018-2024	8,500,000
Skills for sustainable Jobs in Kosovo	LuxDev	2023-2028	10,000,000
Sustainable and inclusive growth for Kosovo	LuxDev	2023-2026	6,500,000
Energy transition and climate mitigation	LuxDev	2023-2026	5,500,000
Support to civil society	LuxDev	2023-2026	1,000,000

### 2. MULTILATERAL COOPERATION

Title	Execution	Duration	Total Budget EUR
Best Start in Life	UNICEF	2023-2025	2,000,000
Creative Industries	UNDP	2023-2025	3,000,000

### 3. COOPERATION WITH NGOs

Title	Execution	Duration	Total Budget EUR
A step forward towards poverty reduction and introducing climate positive initiatives	Fondation Kosovo Luxembourg	2023-2025	1,000,000
Smart Vote	Politools	2023-2025	47,429

### 4. INCLUSIVE FINANCE

Title	Execution	Duration	Total Budget EUR
Capacity building of the financial sector	ATTF – House of Training	2023-2024	35,000









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